S. 2927

To ensure that the incarceration of inmates is not provided by private contractors or vendors and that persons charged or convicted of an offense against the United States shall be housed in facilities managed and maintained by Federal, State, or local governments.

IN THE SENATE OF THE UNITED STATES

July 26, 2000

Mr. Feingold introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To ensure that the incarceration of inmates is not provided by private contractors or vendors and that persons charged or convicted of an offense against the United States shall be housed in facilities managed and maintained by Federal, State, or local governments.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Public Safety Act".
- 5 SEC. 2. FINDINGS.
- 6 The Congress finds the following:

- 1 (1) The issues of safety, liability, accountability, 2 and cost are the paramount issues in running cor-3 rections facilities.
 - (2) In recent years, the privatization of facilities for persons previously incarcerated by governmental entities has resulted in frequent escapes by violent criminals, riots resulting in extensive damage, prisoner violence, and incidents of prisoner abuse by staff.
 - (3) In some instances, the courts have prohibited the transfer of additional convicts to private prisons because of the danger to prisoners and the community.
 - (4) Frequent escapes and riots at private facilities result in expensive law enforcement costs for State and local governments.
 - (5) The need to make profits creates incentives for private contractors to underfund mechanisms that provide for the security of the facility and the safety of the inmates, corrections staff, and neighboring community.
 - (6) The 1997 Supreme Court ruling in Richardson v. McKnight that the qualified immunity that shields State and local correctional officers does not apply to private prison personnel, and therefore ex-

- poses State and local governments to liability for the
 actions of private corporations.
 - (7) Additional liability issues arise when inmates are transferred outside the jurisdiction of the contracting State.
 - (8) Studies on private correctional facilities have been unable to demonstrate any significant cost savings in the privatization of corrections facilities.
- 9 (9) The imposition of punishment on errant 10 citizens through incarceration requires State and 11 local governments to exercise their coercive police 12 powers over individuals. These powers, including the 13 authority to use force over a private citizen, should 14 not be delegated to another private party.

15 SEC. 3. ELIGIBILITY FOR GRANTS.

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16 (a) IN GENERAL.—To be eligible to receive a grant
17 under subtitle A of title II of the Violent Crime Control
18 and Law Enforcement Act of 1994, an applicant shall pro19 vide assurances to the Attorney General that if selected
20 to receive funds under such subtitle the applicant shall not
21 contract with a private contractor or vendor to provide
22 core correctional services related to the transportation or
23 the incarceration of an inmate.

1	(b) Effective Date.—Subsection (a) shall apply to
2	grant funds received after the date of enactment of this
3	Act.
4	(c) Effect on Existing Contracts.—
5	(1) In general.—Except as provided in para-
6	graph (2), subsection (a) shall not apply to a con-
7	tract in effect on the date of the enactment of this
8	Act between a grantee and a private contractor or
9	vendor to provide core correctional services related
10	to correctional facilities or the incarceration of in-
11	mates.
12	(2) Renewals and extensions.—Subsection
13	(a) shall apply to renewals or extensions of an exist-
14	ing contract entered into after the date of the enact-
15	ment of this Act.
16	(d) Definition.—For purposes of this section, the
17	term "core correctional service" means the safeguarding,
18	protecting, and disciplining of persons charged or con-
19	victed of an offense.
20	SEC. 4. ENHANCING PUBLIC SAFETY AND SECURITY IN THE
21	DUTIES OF THE BUREAU OF PRISONS.
22	Section 4042(a) of title 18, United States Code, is
23	amended—
24	(1) by redesignating paragraph (5) as para-
25	eraph (7):

- 1 (2) by striking "and" at the end of paragraph 2 (4); and
 - (3) by inserting after paragraph (4) the following:
 - "(5) provide that any penal or correctional facility or institution except for nonprofit community correctional confinement, such as halfway houses, confining any person convicted of offenses against the United States, shall be under the direction of the Director of the Bureau of Prisons and shall be managed and maintained by employees of Federal, State, or local governments;
 - "(6) provide that the transportation, housing, safeguarding, protection, and disciplining of any person charged with or convicted of any offense against the United States, except such persons in community correctional confinement such as halfway houses, will be conducted and carried out by individuals who are employees of Federal, State, or local governments; and".

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